

## Message Text

SECRET

PAGE 01 TEL AV 11005 221619Z  
ACTION NODS-00

INFO OCT-01 ISO-00 /001 W  
-----126505 221622Z /44

O 221555Z DEC 77  
FM AMEMBASSY TEL AVIV  
TO SECSTATE WASHDC IMMEDIATE 0109  
INFO AMEMBASSY AMMAN PRIORITY  
AMEMBASSY CAIRO IMMEDIATE  
AMEMBASSY DAMASCUS PRIORITY  
AMEMBASSY JIDDA PRIORITY

S E C R E T TEL AVIV 11005

EXDIS -- TREAT AS NODIS

CHEROKEE

E.O. 11652: GDS  
TAGS: PGOV, XF, US, IS, EG  
SUBJECT: SOME REFLECTIONS FROM CAIRO

REF: CAIRO 22130 (USDEL CAIRO 0027)

1. ROY ATHERTON'S REFLECTIONS ON POSSIBLE SCENARIOS  
IN EVENT THAT SADAT-BEGIN MEETING DEADLOCKS OVER THE  
PROBLEM OF A SUFFICIENT ISRAELI DECLARATION SEEM  
LOGICAL FROM THIS VANTAGE POINT. A COMBINATION OF  
A AND B (PARA FOUR OF REFTEL) SEEMS MOST LIKELY, SINCE  
BOTH MEN ARE ACQUIRING DAILY A GREATER STAKE IN NOT  
HAVING THEIR MEETING END IN OBVIOUS FAILURE.

2. WITH REGARD TO SCENARIO D, I WOULD LIKE TO MAKE  
ONE POINT, HOWEVER. UNDER THIS POSSIBILITY, SADAT  
WOULD GO PUBLIC WITH THE SORT OF STATEMENT HE BELIEVES  
ISRAEL SHOULD MAKE "AND GENERATE INTERNATIONAL AND  
DOMESTIC PRESSURES ON THE BEGIN GOVERNMENT."

SECRET

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PAGE 02 TEL AV 11005 221619Z

INTERNATIONAL PRESSURES, VERY LIKELY. DOMESTIC  
PRESSURES, HIGHLY UNLIKELY. ALTHOUGH THE FULL  
DIMENSIONS OF BEGIN'S WEST BANK PROPOSALS ARE NOT  
YET KNOWN WIDELY HERE, THERE IS WIDESPREAD AMAZEMENT,  
CUTTING ACROSS THE WHOLE POLITICAL SPECTRUM, THAT BEGIN  
HAS OBVIOUSLY MADE WHAT FOR HIM IS AN EXTRAORDINARY  
BREAK WITH HIS LONG-HELD POSITION ON ISRAELI

SOVEREIGNTY OVER ALL OF THE "LAND OF ISRAEL." WHILE  
MANY ISRAELIS ASSUME HE MAY HAVE TO GO FURTHER  
EVENTUALLY IN NEGOTIATIONS WITH EGYPT AND JORDAN, THERE  
WILL BE NO RPT NO DOMESTIC PRESSURE ON HIM TO GO  
FURTHER AT THIS POINT BEFORE DETAILED NEGOTIATIONS  
BEGIN. INDEED, IF SADAT WERE TO FOLLOW SCENARIO D  
WITH THIS EXPECTATION IN MIND, I THINK HE WOULD BE  
RAPIDLY DISILLUSIONED IBY THE EFFECT. BEGIN'S  
IMMEDIATE DOMESTIC PROBLEM IS TO CONVINCE EVEN SOME  
OF THE LABOR PARTY LEADERS THAT HE IS NOT SETTING THE  
STAGE FOR THE DREADED INDEPENDENT PALESTINIAN STATE  
TO EMERGE. IF SADAT TRIES TO MOBILIZE DOMESTIC  
PRESSURE ON BEGIN FOR A MORE FORTHCOMING DECLARATION  
AT THIS STAGE, HE IS MORE LIKELY TO PRODUCE A HARDENING  
OF DOMESTIC OPINION BEHIND BEGIN'S POSITION THAN THE  
REVERSE.  
LEWIS

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** PERSONAL OPINION, POLITICAL SETTLEMENT, MINISTERIAL MEETINGS, NEGOTIATIONS, CAT-C, CHEROKEE 12/22/77  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 22-Dec-1977 12:00:00 am  
**Decaption Date:** 22 May 2009  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977TELAV11005  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** P840076-1238  
**Format:** TEL  
**From:** TEL AVIV  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19771224/aaaaaueh.tel  
**Line Count:** 79  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
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**Message ID:** 65cecafd-c188-dd11-92da-001cc4696bcc  
**Office:** ACTION NODS  
**Original Classification:** SECRET  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** NODIS  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** EXDIS  
**Reference:** 77 CAIRO 22130  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 23-Mar-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 143185  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** SOME REFLECTIONS FROM CAIRO  
**TAGS:** PGOV, XF, US, IS, EG, (ATHERTON, ALFRED L JR)  
**To:** STATE SS MULTIPLE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/65cecafd-c188-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
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